# IMPLEMENTATION OF THE INTEGRATED WATER QUALITY MANAGEMENT STRATEGY FOR THE VAAL RIVER SYSTEM

(WATER QUALITY MANAGEMENT REPORT BY: J.J. VAN WYK)

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#### 1. DOCUMENT PURPOSE

The purpose of the document is to-

 provide written report-back to the Vaal River Strategy Steering Committee in respect of the implementation of the Integrated Water Quality Management Strategy for the Vaal River System (see locality map appended in *Appendix A*)

#### 2. ABBREVIATED SCOPE OF THE STRATEGY

The Vaal River Integrated Water Quality Management Strategy is being rolled-out for the inter-dependant water resource systems of the Upper, Middle and Lower Vaal Water Management Areas (WMAs) and the associated Modder-Riet Catchment (that is part of the Upper Orange WMA) [DWA, 2009b], and aims to achieve the following:

- Maintaining or improving the water quality of the water resources within the System for the benefit of all recognized water users and beneficial water uses in order to assist in securing ecologically sustainable development, while also promoting justifiable social and economic development;
- Managing the water resources of the System in order to comply with the determined integrated Resource Water Quality Objectives (RWQOs). The said RWQOs are to constitute the basis for the management of the water quality of the System;
- Controlling the salinity, eutrophication and microbiological contamination levels in the main stem, and major tributaries, as the key water quality issues identified;
- Improving source management controls and measures as a means to limit and control point and diffuse sources that significantly impact on the water resources of the System; and
- Improving management of the water resources of the System by more effective monitoring, assessment, reporting and management participation.

#### 3. STRATEGY FOCUS AREAS

Water quality issues had been identified during a water quality status assessment of the Vaal River System [DWA, 2009a]. All the identified issues have been grouped into four focus areas; these being-

- salinity;
- eutrophication;
- microbiological pollution; and
- institutional challenges.

The Vaal River Integrated Water Quality Management Strategy is structured such that each of these focus-areas receives explicit attention.

#### 4. STRATEGY MATRIX

A synopsis of the Vaal River Integrated Water Quality Management Strategy [DWA, 2009b] with additions where necessary, is given in *Appendix B*. The purpose of Appendix B is to assign responsibility and to report progress on key elements of the integrated strategy.

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#### 5. PROGRESS ON SELECTED ACTIONS

The following key actions are singled out for reporting here:

#### Salinity Modelling: Golder & Associates was appointed on 1 October 2011 as lead-consultant to assist the Department with a study aimed at the calibration of the WQT Salinity Model for the Orange River System and integration with the Water Resource Planning Model (WRPM) in order to enable integrated salinity management in the Orange-Vaal Systems. Study closure is scheduled for 30 September 2013. **Integrated Management:** Approval is currently sought from the Departmental Bid Adjudication Committee (DBAC) to invite tenders for a study to establish Integrated Water Quality Management Strategies for the Orange River Basin. The envisaged study output includes two linked water quality management strategies, i.e. an Integrated Water Quality Management Strategy for the Orange River System (excluding the Vaal), and an updated version of the Vaal River Integrated Water Quality Management Strategy that had been established in 2009, • In order to ensure effective integration, this study, the Salinity Modelling study described immediately above and the Reconciliation Strategy for the Orange River study, commissioned by the Directorate National Water Resource Planning, all need to be conducted in parallel, potentially with a single Study Steering Committee. **Coal Mining:** • It is planned to investigate the application of lessons-learned in the Upper Olifants River Basin to the Upper Vaal WMA, specifically in order to manage and curb the expected adverse mining impacts that are likely to manifest should pro-active interventions not be implemented timeously in order to protect the strategically important water resources of the Upper Vaal WMA. The study Terms of Reference is currently being finalised and will be distributed for internal comments soon. **Acid Mine Drainage** • The TCTA commissioned the establishment of emergency works under a (AMD): directive issued by the Minister of Water and Environmental Affairs on 6 April 2011 to secure the Environmental Critical Levels (ECLs) in the East, Central and West Rand underground mining basins. The underground mine water will be pumped and semi-treated prior to it being released to surface water courses. A multi-disciplinary consortium led by Aurecon SA (Pty.) Ltd. was appointed on 30 January 2012 to assist the Department with a feasibility study for a long-term solution to address the AMD associated with the East, Central and West Rand underground mining basins. Study closure is scheduled for 28 February 2013. **Waste Discharge Charge** ■ Pegasus was appointed in January 2012 as lead-consultant to assist the Department with the piloting of the WDCS in the Vaal, Crocodile (West)-System (WDCS) Marico and Olifants Water Management Areas. Study duration is 2 years. Uniform waste discharge standards are currently being devised to address Waste discharge standards the waste water quality requirements of end-of-pipe discharges. An attempt is made to link the standards to generic receiving water quality requirements, as well as to what is reasonably achievable through the application of available technology. The standards need to be gazetted for comment. Mine water management ■ Golder & Associates was appointed in January 2012 as the lead-consultant to update Government Notice 704 that regulates mine water management. Study closure is scheduled for 28 February 2013.

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<b>→</b>	General Authorisations	<ul> <li>A process to revise the General Authorisations for waste discharge and disposal related water uses has been initiated.</li> <li>The General Authorisations need to be gazetted for comment.</li> </ul>
<b>→</b>	Agriculture	■ A series of Best Practice Guideline document for Agriculture has been finalised. These include a Literature review, a Situation assessment report, a Communication framework, an introduction to Eutrophication prevention, management and control, an Operational guideline to develop catchment eutrophication management strategies, an Operational guideline for best eutrophication management practices, a Strategy, an Operating procedures manual, and a Winery waste water strategy.

#### 6. FUNCTIONAL INTEGRATION

As there are various departmental role-players designated to fulfil different, but supporting functions that collectively make up Water Quality Management in the Department, the challenge, firstly, in the Vaal River System is to ensure that all these efforts are directed towards a common goal in a coordinated fashion. As such, the first Vaal River Integrated Water Quality Management (WQM) Strategy Steering Committee (SSC) meeting has been scheduled. The purpose of the Vaal River Integrated WQM SSC will be to-

- Identify and highlight water quality issues of concern in relation to the mandate and responsibility of each of the committee members;
- facilitate coordination between the various components within DWA at both Head Office and Regional Office level, with the aim of giving effect to the Vaal River Integrated Water Quality Management Strategy;
- promote coordination and integration of water quality management related actions throughout the sub-catchments of the Vaal River Basin;
- ensure the implementation, and where appropriate the updating, of the Vaal River Integrated Water Quality Management Strategy; and
- ensure accurate and efficient feedback with regard to the implementation of the abovementioned actions to the Vaal River Integrated WQM SSC and/ or Reconciliation SSC.

Committee members will initially be selected from within DWA with invitations for extra-departmental participation to follow thereafter.

#### 7. CONCLUSION

Effective water quality management constitutes a prerequisite for sustainable development and growth in the supply area of the Vaal River System. Implementation of the strategy needs to be effected in an iterative fashion focusing on priority issues first.

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#### 8. REFERENCES

Department of Water Affairs, South Africa (DWA), 2009a. Directorate National Water Resource Planning: INTEGRATED WATER QUALITY MANAGEMENT PLAN FOR THE VAAL RIVER SYSTEM: Task 2: Water Quality Status Assessment of the Vaal River System. Report Number: P RSA C000/00/2305/1.

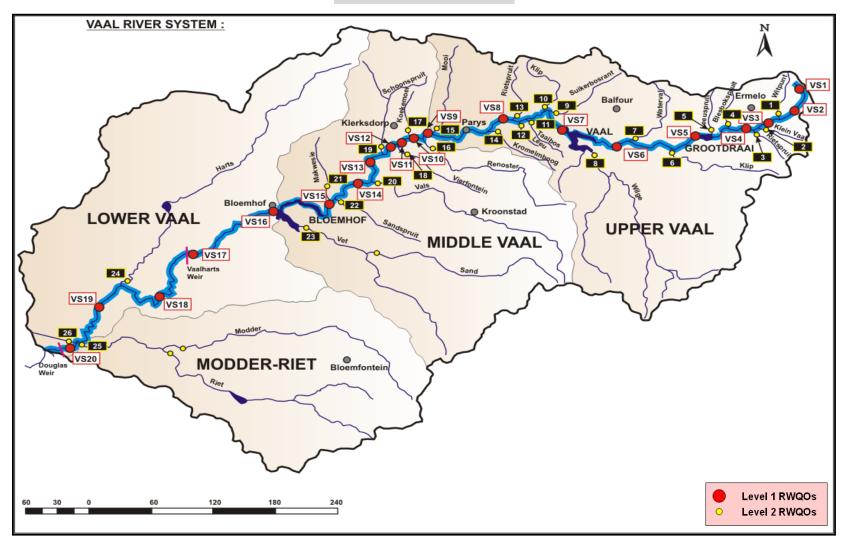
DWA, 2009b. Directorate National Water Resource Planning: *INTEGRATED WATER QUALITY MANAGEMENT PLAN FOR THE VAAL RIVER SYSTEM:* **Water Quality Management Strategy.** Report Number: P RSA C000/00/2305/7.

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# APPENDIX A LOCALITY MAP





# APPENDIX B STRATEGY MATRIX

FOCUS AREAS	OBJECTIVES	ACTIONS	RESPONSIBILITIES <sup>i</sup>	STATUS"
1. Salinity	1.1 The current salinity status in the Vaal and Grootdraai Dam Catchments shou maintained. This will involve careful diligent management of the upstream mactivities, in particular post closure.	d be commissioned to pro-actively address the and potential adverse impacts of coal mining in the	WRPS:WQP (and Gauteng Regional Office)	Busy (Study to be advertised in the Tender Bulletin during the 1st quarter of the 2011/12 financial year)
		1.1.2 Implementation of the to-be-established "coal mining strategy"/ "salinity management strategy".	Gauteng Regional Office (and RPW)	The strategy needs to be completed first
	1.2 The short term strategy for the m reaches from Vaal Barrage to Bloe Dam is to implement Scenario 1a, i.e release of dilution water from Vaal Da dilute the outflow from the Vaal Barrage	the the n to maintain the outflow from the Vaal Barrage at	Gauteng Regional Office (and WRPS:SO)	Ongoing (The 600 mg/ℓ operating rule is being implemented)



FOCUS AREAS	OBJECTIVES	ACTIONS	RESPONSIBILITIES	STATUS"
	600 mg/t.  The implementation of this scenario does not meet the initial set of Resource Water Quality Objectives (RWQOs) set for the Vaal River main stem, but does result in an improvement in the water quality in the middle reaches of the Vaal River. The water users will incur economic dis-benefits due to the salinity levels and a waste discharge charge should be used to compensate for these dis-benefits.	quality management strategy. The charge is proposed to compensate the middle Vaal water users and will be used to change behavior or raise money to treat the selected saline streams. Progress has been made in formulating the waste discharge charge system. The system is to be piloted on the Vaal River System by the	RPW (and Gauteng Regional Office)	Busy  (Professional Service Providers (PSPs) were appointed in January 2012. Study duration is 2 years)
		<b>1.2.3</b> The findings of the WDCS pilot project on the Vaal River System must be implemented on a permanent basis.	Gauteng, Free State & Northern Cape Regional Offices (and RPW)	Awaiting WDCS piloting
	1.3 The release of Vaal Dam dilution water is feasible until 2014, after which excess water will accumulate in Bloemhof Dam. By 2014, a plan to use the excess water needs to have been developed. The plan could be to support the lower Orange from Bloemhof	to determine how the excess water is best utilized. This study will investigate transfers to the Crocodile West catchment, treatment and reuse of mine and industrial effluent, and support to the lower Orange River.	NWRP	Completed
	Dam, transfer to the Crocodile West catchment or treat and re-use in the Vaal River System. The use of the excess water, which includes the saline mine water streams should be the subject of a feasibility study.	<b>1.3.2</b> The feasibility study for the West, Central and East Rand underground mining basins ,is	WRPS:WQP OA:Central	Busy  (PSPs were appointed on 30 January 2012. Study closure is scheduled for 28 February 2013.)
		<b>1.3.3</b> "Re-watering Strategies" need to be established for the other underground gold and coal mining basins as well.	WRPS:WQP	Will follow 1.3.2



The short term RWQOs for the Vaal River main stem and for the tributaries should be established and compliance monitoring reported against the RWQOs. The tributary	<b>1.4.1</b> The set of RWQOs that are proposed in this study for the main stem of the Vaal River and the major tributaries need to be accepted by		Ongoing
catchments must be managed to meet the RWQOs established at the downstream point of the catchment.	the Catchment Forums and stakeholders, and implemented. Compliance reporting needs to be done against the RWQOs and the implementation of the short term strategy measured against the RWQOs.	Gauteng, Free State & Northern Cape Regional Offices (and RQS & WRPS:WQP)	(Free State Regional Office is being assisted with the determination of low confidence Level 3 RWQOs for the Sand-Vet, Schoon-Koek & Modder-Riet Systems. The process will be concluded by the end of 2012)  (Monitoring needs are being communicated to all role-players)
	1.4.2 The Department must continue with licensing, the development of Integrated Waste and Water Management Plans and participation in EIA/ EMP processes. This will ensure that the various strategies of the Department are implemented and the Department has a say in the water management of mines and industries. The set of RWQOs can be used in setting up the licence conditions for discharges.	Gauteng, Free State & Northern Cape Regional Offices (and RPW)	Ongoing  (Project Letsema addressing the licensing back-log)
1.5 The current water quality monitoring program must be expanded, according to the monitoring program developed and detailed in the Task 7 Report produced as part of the IWQM Strategy study.	1.5.1 The improved monitoring program requires the installation of continuous monitoring equipment at key stations in the system as well as expanding the current grab sampling program. This program needs to be implemented as soon as possible. The monitoring program has been developed to include compliance monitoring so that the effectiveness of the short term strategy can be monitored.	RQS and Gauteng, Free State & Northern Cape Regional Offices	Ongoing  (Ad hoc discussions are being held with RQS and others. The matter is to be facilitated through the Vaal River Integrated Water Quality Management Strategy Steering Committee)
1.	The current water quality monitoring program must be expanded, according to the monitoring program developed and detailed in the Task 7 Report produced as part of the	The Department must continue with licensing, the development of Integrated Waste and Water Management Plans and participation in EIA/ EMP processes. This will ensure that the various strategies of the Department are implemented and the Department has a say in the water management of mines and industries. The set of RWQOs can be used in setting up the licence conditions for discharges.  The current water quality monitoring program must be expanded, according to the monitoring program developed and detailed in the Task 7 Report produced as part of the IWQM Strategy study.  1.5.1 The improved monitoring program requires the installation of continuous monitoring equipment at key stations in the system as well as expanding the current grab sampling program. This program needs to be implemented as soon as possible. The monitoring program has been developed to include compliance monitoring so that the effectiveness of the short	The current water quality monitoring program must be expanded, according to the monitoring program must be expanded, according to the monitoring program developed and detailed in the Task 7 Report produced as part of the IWQM Strategy study.  The Department must continue with licensing, the development of Integrated Waste and Water Management Plans and participation in EIA/ EMP processes. This will ensure that the various strategies of the Department are implemented and the Department has a say in the water management of mines and industries. The set of RWQOs can be used in setting up the licence conditions for discharges.  The current water quality monitoring program requires the installation of continuous monitoring equipment at key stations in the system as well as expanding the current grab sampling program. This program needs to be implemented as soon as possible. The monitoring program has been developed to include compliance monitoring so that the effectiveness of the short



FOCUS AREAS		OBJECTIVES	ACTIONS	RESPONSIBILITIES <sup>i</sup>	STATUS"
	1.6	The planning and engineering design of the next Vaal River System augmentation scheme should be completed. The water quality of the water proposed for transfer should be considered in the final selection of the augmentation scheme.	1.6.1 The necessary studies should be undertaken to select the next augmentation scheme. Once the scheme has been selected the designs should be completed so that the scheme is ready for implementation once clarity on the augmentation date is available.	OA (and WRIB)	Busy (OA to report progress)
	1.7	The impact of the salinity management strategy selected for the Vaal River on the Orange River must be investigated. Before a final decision is made, consideration must be given to the water quality impact on the Lower Orange River of the preferred management option and the RWQOs	<b>1.7.1</b> Calibration of the WQT Salinity Model for the Orange River System and integration with the Vaal River Planning Model (VRPM).	WRPS:WQP	Busy  (Golder & Associates was appointed on1 October2011. Study closure is scheduled for 30 September 2013.)
	water quality needs to be investigated as well as the impact of the next augmentation scheme.	1.7.2 The projects resulting from the feasibility study will need to be implemented. The projects could include the construction of desalination plants and supply infrastructure for treatment and re-use of mine and industrial effluent and transferring excess water for use in the Crocodile West catchment	ОА	Awaiting results from the Feasibility Study, as per 1.3	
2. Nutrients	2.1	The Waterval Catchment Management Strategy developed by the Department needs to be implemented.	2.1.1 The strategy, inter alia, includes the improved management of the wastewater treatment works to meet the phosphorus RWQO set for the Waterval River. This will reduce the nutrient loads reporting to Vaal Dam and should protect the trophic status of Vaal Dam.	Gauteng Regional Office	Busy



FOCUS AREAS	OBJECTIVES	ACTIONS	RESPONSIBILITIES <sup>1</sup>	STATUS"
	2.2 Flow manipulation along the Middle Vaal during the warmer months will be used to manage the risk of algal blooms in the middle reaches of the Vaal River from Vaal Barrage to Bloemhof Dam in the short term. The Vaal Dam release will be piloted, the impacts monitored and the release protocols documented. This will involve the release of water from the Vaal Barrage (augmented from Vaal Dam) to reduce residence times	2.2.1 The flow manipulation will be piloted to determine its effectiveness in controlling algal blooms. The pilot will be used to provide input to the protocols for the releases to be applied in the short term to manage the trophic conditions in the middle reaches of the Vaal River.	WRPS:WQP	Busy  (A 1 week field trial is planned for 14 April 2012. The services of Prof. JC Roos of Water Quality Consultants was obtained to assist the Department.)
	and improve mixing. The initial release proposed is-Base flow 15 m³/s for 28 days - giving a total release volume of 36.3 million m³; and 100 m³/s for 48 hours - giving a total release volume of 17.3 million m³. Total of 53.6 million m³ will be released during the annual flow manipulation program. The flow manipulation recommended will be considered with the Reserve scenarios to ensure the alignment to the ecological water requirements.			



FOCUS AREAS	OBJECTIVES	ACTIONS	RESPONSIBILITIES <sup>i</sup>	STATUS"
	2.3 Phosphorus has been selected as limiting nutrient for the management eutrophication in the Vaal River Systems of RWQOs for phosphorus developed for the main stem of the River. The proposed RWQOs are based an analysis of the available nutrient algal database.	t of n. A was Wall be drawn from the phosphorus reduction program and nutrient balance modeling.	Gauteng, Free State & Northern Cape Regional Offices (and RPW)	Ongoing  (Project Letsema addressing the licensing back-log)
	2.4 The operations and maintenance (O& many of the wastewater treatment work poor and poor quality effluents discharged. In many cases, the treat plants are not able to handle the hydrauthe organic loads. As a result, the instreatment technology is not always wo	by the Department's Regional Offices that are not meeting licence conditions and are not functioning to specification should be listed. The works should be audited, repairs and retrofitting required determined and a program agreed with the local municipalities to implement the work.	Gauteng, Free State & Northern Cape Regional Offices (and WSR & Local Government)	Busy  (It is foreseen that the establishment of the Vaal River Integrated WQM SSC will assist in co-ordinating efforts.)
	to specification. An audit of the wastewater treatment works, especially draining to the Vaal Barrage, is required to determine the works that are not working to specification and develop a program to retrofit and upgrade these works. It is essential to address the issue of insufficient O&M resources in this process.	the the ation and I to	Local Government (and Gauteng, Free State & Northern Cape Regional Offices)	Busy
	2.5 The medium to long term strategy will be further management of phosphorus reducing the load discharged from sources. A better understanding of nutrient balance in the Vaal Barrage an Vaal River main stem from the Vaal Ba to Bloemhof Dam is required, before redischarge standards can be set. A nubalance study is therefore proposed will result in a better understanding cources and fate of nutrients (phosphand nitrogen) and will provide the ratifor revising the current 1 mg/l phosphase.	by boint the implemented as part of the monitoring program. The data collected should be used to better understand the nutrient balance and should be used to set up a planning level model for phosphorus. The idea being to apply the model to develop a nutrient management strategy and to determine the phosphorus discharge standard. The economics of Eutrophication will be used in setting of the discharge standard. The results will be used to develop a phosphorus	WRPS:WQP	Funding was not approved and the study stopped.  (Need to re-start the procurement process to obtain the assistance of PSPs)



FOCUS AREAS	OBJECTIVES	ACTIONS	RESPONSIBILITIES <sup>i</sup>	STATUS"
		2.5.2 The further removal of phosphorus from the wastewater and industrial discharges will probably be the use of chemical phosphorus removal as an additional polishing step in the treatment train. The implications on wastewater treatment costs could be high. Therefore a study to investigate the feasibility of installing further phosphorus removal treatment steps at selected works in the Vaal River System is proposed.	WRPS:WQP (and WSR, RPW, & Gauteng, Free State & Northern Cape Regional Offices)	Not initiated yet
	2.6 A perspective is needed on the extent an costs of the measures needed (such banning phosphorus containing detergent to reduce the phosphorus loads received the wastewater treatment works.	s s)	WRPS:WQP (and RPW, & Gauteng, Free State & Northern Cape Regional Offices)	Not initiated yet
	2.7 The results of the Water Resear Commission project aimed at developing perspective on the economics eutrophication on the water users should considered. This should include recreation impacts as well as water treatment costs.	a of e	RPW (and Gauteng, Free State & Northern Cape Regional Offices)	Not initiated yet
3. Microbiological	3.1 The strategy for improving the microbiological water quality is related getting the wastewater treatment work operating to their specifications and meeting their licence conditions specifically in term of discharge quality. The strategy is simile to the nutrient management strategy in the wastewater treatment works must audited and the "hot spot" areas identified Plans must be developed in consultation with the local municipalities to retrofit the works in these target areas.	retrofitting of the wastewater treatment works should be undertaken as part of the same process as for the assessment of the plants for the removal of nutrients.	Gauteng, Free State & Northern Cape Regional Offices (and RPW, WSR & Local Government)	Busy



FOCUS AREAS	OBJECTIVES	ACTIONS	RESPONSIBILITIES <sup>i</sup>	STATUS"
4. Institutional	4.1 The implementation of the WQM strategy will have to be aligned to the institutional development process of the Department and the requirements of the National Water Act 36:1998, as Catchment Management Agencies for the Vaal River WMAs are in progressive stages of establishment. The individual CMS's development is in different phases and the continued evolution of the institutional arrangements must be monitored to ensure that the actions of this strategy are included in catchment management planning; resource management priorities and regional economic development strategies.		Gauteng, Free State & Northern Cape Regional Offices (and IO)	Ongoing  (The establishment of the Vaal River Integrated WQM SSC will assist with such alignment processes.)
	In implementing this strategy, the Department will specifically have to consider the role of the catchment committees/ organizations and the extent to which they can take responsibility and accountability for specific actions. These organizations could play key roles in communication, coordination and providing capacity where necessary.		Gauteng, Free State & Northern Cape Regional Offices (and IO)	Ongoing
	4.3 The role of local government is critical to the success of this strategy. This relates primarily to the management of the discharges of wastewater treatment works. A specific agreement or institutional arrangement has to be entered into between the Department and local government regarding this issue. The problem of noncompliant wastewater treatment works cannot be accepted as a "business as usual" anymore.		Local Government ( and Gauteng, Free State & Northern Cape Regional Offices)	Ongoing



FOCUS AREAS	OBJECTIVES	ACTIONS	RESPONSIBILITIES <sup>i</sup>	STATUS"
	4.4 A strategy steering committee is to be established to oversee the further development and implementation of the reconciliation and the water quality management strategies. The details and proposed functions of the strategy steering committee are discussed under implementation. In association with the strategy steering committee the timeframes associated with implementation actions will be specified by the Department (i.e. the decision on the management actions, the final RWQOs adopted, the implementation of the RWQOs, etc.).		NWRS and WRPS:WQP (and All)	Ongoing  (The Vaal River Integrated WQM SSC is in the process of being established to specifically focus on water quality management issues.)
5. Cross-Cutting	5.1 Catchment Studies	<b>5.1.1</b> Sub-catchments need to be prioritized for catchment studies to determine Level 3 RWQOs in support of the Level 1 and 2 RWQOs.	Gauteng, Free State & Northern Cape Regional Offices (and WRPS:WQP)	Ongoing  (Low confidence Level 3 RWQOs are being determined for the Sand-Vet, Schoon-Koek and Modder-Riet Systems. The process will be concluded by the end of 2012.)
	5.2 Management integration	<b>5.2.1</b> Sub-catchments need to be prioritized and modeled to integrate end-of-pipe requirements with the determined RWQOs.	WRPS:WQP (and Gauteng, Free State & Northern Cape Regional Offices)	Not yet initiated



FOCUS AREAS		OBJECTIVES	ACTIONS	RESPONSIBILITIES <sup>i</sup>	STATUS"
	5.3	Compliance Monitoring and Enforcement	<b>5.3.1</b> A strategy needs to be devised on collaboration between the Green and Blue Scorpions.	CME (RPW & Gauteng, Free State & Northern Cape Regional Offices)	Not yet initiated

Table notes:

CGS: Council for Geo Science

CME: Compliance Monitoring and Enforcement

D: Director

IO: Directorate Institutional Oversight IMC:

Inter-Ministerial Committee

IWRP: Chief-Directorate Integrated Water Resource Planning

Directorate National Water Resource Planning NWRP:

OA:

Directorate Options Analysis
Directorate Resource Protection and Waste RPW: RQS:

Directorate Resource Quality Services
Team of Experts appointed to advise the IMC through the Directors-General of Water Affairs and Mineral Resources
Sub-Directorate System Operation
Sub-Directorate Water Quality Planning ToE:

SO: WQP: WRIB Water Resource Infrastructure Branch

IWRMS: Directorate Integrated Water Resource Management & Support

WRPS: Directorate Water Resource Planning Systems

Directorate Water Services Regulation WSR:



Action is completed

Action is ongoing or busy

Action has not been initiated